

## Message Text

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ACTION EA-10

INFO OCT-01 NEA-09 IO-10 ISO-00 SAM-01 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 DODE-00 PM-03 H-01 INR-07

L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 EB-07

AID-05 AF-06 ARA-06 EUR-12 SAJ-01 /105 W

----- 100720

O 281300Z FEB 75

FM AMEMBASSY NEW DELHI

TO SECSTATE WASHDC NIACT IMMEDIATE 7218

INFO AMEMBASSY SAIGON NIACT IMMEDIATE

AMEMBASSY BANGKOK

AMEMBASSY PHNOM PENH

USMISSION USUN NY

C O N F I D E N T I A L NEW DELHI 2854

FROM AMBASSADOR FERGUSON

E.O. 11652: GDS

TAGS: ESCAP:IN

SUBJECT: ESCAP: 31ST SESSION:RVN DEL PROPOSED SPEECH--PGR  
INVITATION ISSUE

REF: A. NEW DELHI 2703 B. NEW DELHI 2723 C. STATE 45155  
(ALL NOTAL)

1. SUMMARY: STATE OF AFFAIRS ANTICIPATED IN REF. A  
HAS NOW DEVELOPED. SITUATION COULD EASILY ESCALATE  
TO CHALLENGE OF RVN CREDENTIALS WITH KHMER UNINTENDED  
INNOCENT VICTIM. ACTION REQUESTED: GUIDANCE IN LIGHT  
FOLLOWING PARAS. END SUMMARY.

2. IN PLENARY, 28 FEBRUARY, CHINA INTERVENED FIRST,  
CONCULDING INTERVENTION BY NOTING WITH REGRET ABSENCE  
NORTH KOREA AND SOUTH KOREA AND NOTING KHMER ILLEGALLY  
IN CAMBODIAN SEAT SINCE REPS WERE QUOTE BUCH OF NATIONAL  
SCUM, UNQUOTE. US FOLLOWED CHINA WITH SET POLICY SPEECH  
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NOT RPT NOT AVERRING TO EXPRESSION OF CHINESE REGRET.

AFTER INTERVENING SPEAKERS RVN DEL DELIVERED SPEECH SLIGHTLY MODIFIED BUT ALONG LINES PASSAGES CONTAINED REF. A. HOWEVER, WITHOUT PRIOR NOTIFICATION TO USDEL RVN DEL AT BEGINNING OF INTERVENTION ATTACKED PRC FOR HAVING NOTED WITH REGRET ABSENCE OF PRG.

3. END OF DAY CHINA UNDER RIGHT OF REPLY ATTACKED RVN. ONLY ALLUSION REPEAT ALLUSION TO USG WAS STATEMENT RVN RECEIVING FOREIGN MILITARY ASSISTANCE. USG NOT REPEAT NOT NAMED. RVN UNDER RIGHT TO REPLY TO PRC RIGHT OF REPLY ATTACKED CHINA AND NVN AS AGGRESSORS ETC, ETC. (FULL REPORTING EXCHANGE SEPTEL). AT END OF RVN RIGHT OF REPLY, CHAIRMAN GAVELED ADJOURNMENT AND FLED PODIUM. US HAS REQUESTED INSCRIPTION SATURDAY MORNING LOCAL.

4. URGENTLY REQUEST DEPARTMENT REVIEW MANDATORY INSTRUCTION REF. C, PARA. 1C FIRST SENTENCE, FOR FLOWING REASONS.

A. USG HAVEN SPOKEN BEFORE EXCHANGE OF RIGHTS OF REPLY CAN CLAIM FLOOR AS MATTER OR RIGHT ONLY ON POINT OF ORDER OR RIGHT OF REPLY. OTHERWISE, FLOOR CAN BE GAINED ONLY AT DISCRETION OF CHAIRMAN. AMBASSADOR FERGUSON OF OPINION THAT NO BASIS FOR POINT OF ORDER OR RIGHT OF REPLY SINCE USG HAS NOT BEEN ATTACKER OR FACTS MISSTATED, I.E., RVN RECEIVING FOREIGN MILITARY ASSISTANCE. FRIDAY NIGHT AMBASSADOR FERGUSON WILL CONSULT CHAIR TO DETERMINE IF CHAIR WILL EXERCISE DISCRETION TO RECOGNIZE USG SECOND TIME ON SAME AGENDA ITEM. IF ANSWER IS NO, MATTER EFFECTIVELY ENDED UNLESS DEPARTMENT WISHED DEL. TAKE MATTER OF SECOND INTERVENTION TO THE FLOOR WITH MOTION TO REVERSE CHAIR ON POINT OF ORDER. CLEAR THAT IN CONTEXT OF ESCAP AND ATTITUDE OTHER DELS, CHAIR WOULD BE SUSTAINED ON SUCH A MOTION TO OVERTURE CHAIR'S RULING DENYING US SECOND INTERVENTION. IF, HOWEVER, CHAIR WOULD EXERCISE DISCRETION TO RECOGNIZE USG, PROBABILITIES EXTREMELY HIGH THAT CHINESE AND MONGOLIA WILL FORMALLY CHALLENGE CREDENTIALS RVN AND FOR REASONS SET FORTH FOLLOWING PARA, KHMER ALSO.

B. FYI: PRIOR TO RVN INTERVENTION, CREDENTIALS CONFIDENTIAL

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COMMITTEE MET AND ACCORDING TO OUR INFORMATION. UNANIMOUSLY DETERMINED ALL CREDENTIALS IN ORDER. SIGNIFICANTLY, AGAIN ACCORDING TO OUR SOURCES, PRC AND MONGOLIA DID NOT EVEN MAKE RESERVATION ON CREDENTIALS RVN, ROK AND KHMER, END FYI.

5. NEITHER USSR NOR MONGOLIA EVEN AVERTED TO KHMER ISSUE. ONLY CHINA IN NOTING WITH REGRET PRESENCE OF

KHMER DEL TOOK POSITION KHMER DEL ILLEGALLY IN CAMBODIAN SEAT. HENCE USG IN JOINING FRAY AGAINST CHINA WILL PROBABLY PROVOKE CHINA TO CHALLENGE REAL TARGET, RVN, BUT ALSO KHMER SINCE CHINESE POSITION IS KHMER COMPLETELY ILLEGAL WHILE RVN ENTITLED TO BE BRESNET BUT ONLY WITH ADDITIONAL PRESENCE PRG. CONSEQUENCE OF NEW CHINA MOVE THEN WOULD BE TO PUT IN ISSUE CREDENTIALS THREE DELS, E.E., RVN, PRG AND KHMER.

6. IN LIGHT OF INSTRUCTION REF C. PARA 1C AMBASSADOR REFGUSON OF THE OPINION RISK INVOLVED IN USG INTERVENTION NOT WORTH LIKELY CONSEQUENCES ALMOST CERTAIN TO FOLLOW. IN THIS CONNECTION DEPARTMENT SHOULD BE AWARE THAT IN ACCORDANCE WITH GENERAL UNDERSTANDING TO DISPOSE OF THIS MATTER WITH COLOMBO SOLUTION, OUR FRIENDLY DELS LIKELY TO RUN FROM FIGHT, E.E, ABSTAIN WITH SHOWDOWN COMING BETWEEN CHINA, USSR AND MONGOLIA ON ONE SIDE; KHMER, RVN AND USG ON OTHER. SOUTH KOREA FURIOUS AT RVN FOR PROVOKING RIGHTS OF REPLY WHICH SOUTH KOREA SEES AS THREAT TO THEM AS WELL AS KHMER. FYI: IN ASSESSING ATMOSPHERICS AND RELATIONS, USG/PRC/USSR, DEPARTMENT SHOULD RECALL THAT SO FAR AMBASSADOR NESTERENKO HAS KKEPT HIS PROMISE TO AMBASSADOR FERGUSON THAT QUOTE MATTERS WOULD NOT GET OUT OF HAND UNQUOTE. I.E., NEITHER USSR OR MONGOLIA HAVE EVEN MENTIONED PRG OR ANY CREDENTIALS ISSUE. FURTHER, DEPARTMENT WILL RECALL THAT NESTERENKO KEPT HIS ASSURANCE RE PRG MADE TO AMBASSADOR FERGUSON IN JULY 1974 THAT USSR AND THEIR FRIENDLY DELS WOULD NOT RPT NOT EMBARRASS USG BY RAISING PRG AT WORLD FOOD CONFERENCE. THIS, DESPITE FACT THAT AMBASSADOR MALIK (USSR REP. NEW YORK) IN JOINT USG/USSR CONSULTATION PRIOR TO GA INSISTED SOME-CONFIDENTIAL

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ONE WOULD BE FOUND TO RAISE ISSUE. IF USG PLACED IN POSITION OF APPEARING, BY JOINING FRAY, TO ITSELF BE RESPONSIBLE FOR ISSUE GETTING OUT OF HAND, IT NOT LIKELY AMBASSADOR FERGUSON CAN SECURE FURTHER ASSURANCES FROM NESTERENKO TO KEEP PRG ISSUE UNDER WRAPS FROM HIS SIDE. SHOULD BE NOTED WE HAVE UPCOMING INTERNATIONAL CONFERENCE ON WOMEN'S YEAR WHERE SUCH SOVIET ASSURANCES COULD BE VERY USEFUL, END FYI.

7. REQUEST DEPARTMENT IN THIS CIRCUMSTANCE TO GIVE DISCRETION TO AMBASSADOR FERGUSON TO MAKE JUDGMENT ON FLOOR SATURDAY MORNING LOCAL, AS TO WHETHER OR NOT TO TAKE FLOOR (ON ASSUMPTION THAT CHAIRMAN WILL RECOGNIZE REQUEST FOR SECOND INTERVENTION). IF CHAIR REFUSES TO EXERCISE DISCRETION IN

OUR FAVOR, THEN MANDATORY INSTRUCTION REF. C, PARA. 1(C),  
FIRST SENTENCE, CANNOT BE CARRIED OUT SINCE WE WILL LOSE  
ANY EFFORT TO OVERTURN CHAIR'S REFUSAL. FERGUSON DOES  
NOT CONSTRUE INSTRUCTION AS REQUIRING US DEL TO MAKE  
LOSING FLOOR FIGHT ON A REQUEST FOR THE FLOOR.  
ADVICE URGENTLY REQUESTED.  
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## Message Attributes

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